

**SOUTH BALTIMORE GATEWAY COMMUNITY  
IMPACT DISTRICT MANAGEMENT AUTHORITY**

**Financial Statements Together with  
Report of Independent Public Accountants**

**For the Year Ended June 30, 2018**



**SB & COMPANY, LLC**  
KNOWLEDGE • QUALITY • CLIENT SERVICE

**JUNE 30, 2018**

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## **REPORT OF INDEPENDENT PUBLIC ACCOUNTANTS**

To the Board of Directors of  
The South Baltimore Gateway Community  
Impact District Management Authority

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the South Baltimore Gateway Community Impact District Management Authority (the Partnership) (a blended component unit of Baltimore City, Maryland), as of and for the year ended June 30, 2018, and the related notes to the financial statements.

### ***Management's Responsibility for the Financial Statements***

The Partnership's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Partnership's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Partnership's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.



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We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

***Opinion***

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Partnership as of June 30, 2018, and the respective change in its net position for the year ended June 30, 2018, in accordance with accounting principles generally accepted in the United States of America.

***Other Matters***

***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Hunt Valley, Maryland  
October 22, 2018

*SB & Company, LLC*

# SOUTH BALTIMORE GATEWAY COMMUNITY IMPACT DISTRICT MANAGEMENT AUTHORITY

## Management's Discussion and Analysis June 30, 2018

### Overview of the Financial Statements and Financial Analysis

The following is a discussion and analysis of the financial performance of the South Baltimore Gateway Community Impact District Management Authority dba the South Baltimore Gateway Partnership (the Partnership) for the fiscal year ended June 30, 2018 with 2017 for comparative purposes. The financial statements and accompanying notes should be read in conjunction with this discussion.

### 2018 Financial Highlights

- The assets of the Partnership exceeded its liabilities at the close of the most recent fiscal year by \$5,657,365 (fund balance). Of this amount, \$3,322,576 represents unassigned fund balance, while \$300,000 represents committed fund balance and \$2,034,789, represents assigned fund balance.
- The Partnership's total fund balance increased \$5,088,879, as revenue exceeded expenditures.

### Statement of Financial Position

Fund balance over time, may serve as a useful indicator of a government's financial position. In the case of the Partnership, assets exceeded liabilities by \$5,657,365, at the close of the most recent fiscal year.

	<u>2018</u>	<u>2017</u>
<b>Total Assets</b>	\$ 5,902,747	\$ 568,486
<b>Total Liabilities</b>	245,382	-
Fund Balance	<u>\$ 5,657,365</u>	<u>\$ 568,486</u>

Total assets increased by \$5,334,261, due to a full year of funding and operations. Total liabilities increased by \$245,382 due to a full year of operations. By comparison, the Partnership began operations during fiscal year 2017, so fiscal year 2017 assets and liabilities did not reflect a full year of operations. Assets increased by more than liabilities in fiscal year 2018 due to four principal factors. First, after bringing on staff, the Partnership had to spend several months working with neighborhood residents and city officials to develop an agreed-upon list of capital, maintenance, and programming expenditures, particularly for park-related programs. Second, the Partnership was unable to secure a master funding agreement with the City that would provide the legal framework for donating these benefits to the City. This required the Partnership to separately contract for each individual expenditure, which was time consuming. Third, the actual transfer of revenue was interrupted due to challenges described below, significantly reducing the period of time in the fiscal year during which the Partnership could actually expend funds. The reason for, and resolution of, this interruption of cash flow is described in greater detail below. Finally, the large investments in complex Transformational Projects that the Partnership engages in simply take long periods of time and fiduciary analysis to responsibly prepare.

**SOUTH BALTIMORE GATEWAY COMMUNITY IMPACT DISTRICT  
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**Management’s Discussion and Analysis  
June 30, 2018**

**Statement of Revenue, Expenditures and Change in Fund Balance (continued)**

The Statement of Revenue, Expenditures and Change in Fund Balance present the year ended June 30, 2018, revenue, expenditures, and their effect on fund balance. Revenue consists of intergovernmental revenue. Expenditures consist of program and administrative activity.

	<u>2018</u>	<u>2017</u>
Revenue	\$ 6,470,566	\$ 641,275
Expenditures	<u>1,381,687</u>	<u>72,789</u>
Change in fund balance	5,088,879	568,486
Fund balance, beginning of period	<u>568,486</u>	-
<b>Fund Balance, End of Period</b>	<b><u><u>\$ 5,657,365</u></u></b>	<b><u><u>\$ 568,486</u></u></b>

Revenue increased by \$5,829,291, which was attributable to a full year of operations during fiscal year 2018. Expenditures increased \$1,308,898, which was due to a full year of operations during fiscal year 2018. By comparison, the Partnership began operations during fiscal year 2017, so fiscal year 2017, revenue and expenditures did not represent a full year of operations.

The revenue increase outpaced the expenditures increase in fiscal year 2018 due to the operating infrastructure the Partnership needed to build during its first full year of operations, as described above. In addition, a temporary cash flow interruption delayed some of the Partnership’s program work and projects and related expenditures. During the first half of fiscal year 18, the Partnership experienced a temporary cash flow interruption due to an unforeseen procedural challenge: the General Counsel for the Comptroller of Maryland, in consultation with the Maryland Office of the Attorney General, determined that the authorizing legislation of the Partnership was not sufficiently clear that the funds designated for the Partnership could be disbursed directly to the Partnership as was the legislative intent and request by the City. The issue was resolved on a short-term basis with the assistance of the City of Baltimore; in December 2017, the City passed a supplemental budget bill for the temporary pass-through of the Partnership’s funding and began processing payments to the Partnership. In order to provide a permanent resolution, Senate Bill 480 was approved so that the State could distribute the Partnership’s share of Local Impact Grants directly to the Partnership effective July 1, 2018.

# **SOUTH BALTIMORE GATEWAY COMMUNITY IMPACT DISTRICT MANAGEMENT AUTHORITY**

## **Management's Discussion and Analysis June 30, 2018**

### **Economic Outlook**

The State law authorizing the City to establish the Partnership specifies that, starting in Fiscal Year 2018, the Partnership shall receive not less than 50% of the Local Impact Grants from video lottery proceeds designated for Baltimore City. Absent a change of legislation, this allocation of funds will remain unchanged.

Because the three central Maryland casinos have the potential to cannibalize users from one another, the public revenues from all three casinos are pooled. This reduces the risk of a future decrease in revenue due to competition between casinos.

Actual Local Impact Grant revenues were lower in fiscal year 2017 than what had been projected, resulting in the Partnership decreasing its fiscal year 2017 budget by approximately \$500,000. Similarly, initial projections for fiscal year 2018 Local Impact Grant revenues suggested that the Partnership would receive \$7 million, and this number formed the basis for the Partnership's initial fiscal year 2018 budget; however, revised projections later suggested that the Partnership's fiscal year 2018 sum would be closer to \$6 million so the Partnership revised its budget accordingly. The Partnership's actual operating revenue for fiscal year 2018 is \$6.47 million. The Partnership has budgeted for Local Impact Grant revenue of \$6 million for fiscal year 2019 based on the projections for and actual fiscal year 2018 Local Impact Grant revenues.

**SOUTH BALTIMORE GATEWAY COMMUNITY IMPACT DISTRICT  
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**Balance Sheet  
As of June 30, 2018**

**ASSETS**

**Current Assets**

Cash	\$ 4,148,869
Due from the City/State	1,752,458
Prepaid Expenses	1,420
<b>Total Assets</b>	<b>\$ 5,902,747</b>

**LIABILITIES AND FUND BALANCE**

**Liabilities**

Accounts payable	\$ 237,113
Payroll Liabilities	8,269
<b>Total Liabilities</b>	<b>245,382</b>

**Fund Balance**

Committed	300,000
Assigned	2,034,789
Unassigned	3,322,576
<b>Total Fund Balance</b>	<b>5,657,365</b>

**TOTAL LIABILITIES AND FUND BALANCE**

**\$ 5,902,747**

The accompanying notes are an integral part of this balance sheet.

**SOUTH BALTIMORE GATEWAY COMMUNITY IMPACT DISTRICT  
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**Statement of Revenue, Expenditures, and Change in Fund Balance  
For the Year Ended June 30, 2018**

**Revenue**

Revenue \$ 6,470,566

**Expenditures**

Grant expense 278,389

Enhanced services 565,259

Transformational project 262

Professional fees 22,924

Facilities and equipment 9,847

Operations 158,637

Payroll 322,819

Travel and meetings 1,514

Miscellaneous 22,036

**Total Expenditures** **1,381,687**

Change in Fund Balance 5,088,879

Fund balance, beginning of year 568,486

**Fund Balance, End of Year** **\$ 5,657,365**

The accompanying notes are an integral part of this financial statement.

# **SOUTH BALTIMORE GATEWAY COMMUNITY IMPACT DISTRICT MANAGEMENT AUTHORITY**

## **Notes to the Financial Statements June 30, 2018**

### **1. ORGANIZATION**

#### **Authorizing Legislation**

The South Baltimore Gateway Partnership (the Partnership) was established by law on September 12, 2016 as the South Baltimore Gateway Community Impact District Management Authority and is codified in the Baltimore City Code, Article 14 Section 19-4. Though neither an agency of city nor state government, the Authority is established as a governmental body to the greatest extent allowable by law. The Partnership implements the South Baltimore Gateway Master Plan, and under the Partnership's current strategic plan its main areas of focus are community development and revitalization, environmental sustainability, and health and wellness. The Partnership is funded by the Local Impact Grants generated by the three casinos in central Maryland: Horseshoe Casino, Maryland Live, and MGM Grand National Harbor. Under state law, not less than 50% of the Local Impact Grants that had previously been designated for the City of Baltimore have been reallocated for direct use by the Partnership.

### **2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

#### **Basis of Accounting and Measurement Focus**

The Partnership's activities are accounted for using the modified accrual basis of accounting and the current financial resources measurement focus. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (that is when they become both measurable and available). "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period, considered by the Partnership to be one year. Expenditures are recorded when the related liabilities are incurred. The Partnership's financial statements are presented on a modified accrual basis, which is essentially the same as the full accrual basis; therefore, separate entity-wide statements are not presented.

#### **Reporting Entity**

For the fiscal year ending June 30, 2018, the Partnership's financial activity was included in the governmental funds of Baltimore City's financial statements. In future fiscal years, the Partnership is expected to serve as its own reporting entity.

#### **Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingencies as of the date of the financial statements and the reported amounts of revenue and expenses during the reporting period. Actual results could differ from those estimates.

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**Notes to the Financial Statements  
June 30, 2018**

**2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

**Prepaid items**

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. The cost of prepaid items is recorded as expenditures when consumed rather than when purchased.

**Revenue and Expenses**

Revenue consists of intergovernmental revenue from the State of Maryland, which was passed through the City of Baltimore for July 2017 through May 2018 and then remitted directly to the Partnership beginning in June 2018. Expenditures consist of program and administrative expenses.

**Fund Balance**

In the fund financial statements, fund balances are classified in the following categories:

*Committed*

This category includes amounts constrained for a specific purpose by the Board using its highest level of decision-making authority, prior to year-end. As of June 30, 2018, the Partnership had \$300,000, as committed to serve as emergency reserves for future years to protect against potential funding fluctuations.

*Assigned*

This category includes amounts constrained by the intent to be used for a specific purpose by the Partnership. As of June 30, 2018, the Partnership had \$2,034,789, as assigned for the Partnership's commitments to program work and projects.

*Unassigned*

This category includes amounts not constrained by the Partnership prior to year-end. As of June 30, 2018, the Partnership had \$3,322,576 as unassigned as a result of the Partnership delaying some of its program work and projects due to the temporary cash flow interruption and the Partnership continuing to build operating infrastructure during its first full year of operations.

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**Notes to the Financial Statements  
June 30, 2018**

**3. CASH DEPOSITS WITH FINANCIAL INSTITUTIONS**

*Custodial credit risk-deposits*

In the case of deposits, this is the risk that in the event of a bank failure, the Partnership's deposits may not be returned to it. As of June 30, 2018, the carrying amount of the Partnership's deposits were \$4,148,869 and the bank balance was \$4,150,612.

**4. DUE FROM THE CITY/STATE**

Due from the City/State represents the amount of intergovernmental revenue held by the City/State that has not yet been remitted to the Partnership. As of June 30, 2018, \$1,752,458 remained due from the City/State. This amount was collected subsequent to year end.